

Message Text

UNCLASSIFIED

PAGE 01 PARIS 12547 01 OF 04 290955Z

ACTION IO-13

INFO OCT-01 ISO-00 CIAE-00 CU-04 INR-07 NSAE-00
USIA-15 AF-10 ARA-10 EA-09 EUR-12 NEA-10 AID-05
IGA-02 SP-02 L-03 /103 W
-----291048Z 047121 /21

R 291011Z APR 77

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 2238

INFO USMISSION USUN

UNCLAS SECTION 01 OF 04 PARIS 12547

NESCO/AIDAC

E.O. 11652: N/A

TAGS: UN, ECOSOC, AORG, OCON, UNESCO

SUBJECT: UNESCO 102ND EXECUTIVE BOARD, SPECIAL COMMIT-
TEE ITEM 3.2.1, UNESCO ACCEPTANCE OF NEW
JIU STATUTE.

REFERENCE: PARIS 11966

1. FOLLOWING IS TEXT OF STATEMENT BY LOUIS SLEEPER,
ATTACHE FOR DEVELOPMENT AFFAIRS US PERMDEL IN SPECIAL
COMMITTEE OF 102 EXECUTIVE BOARD OF UNESCO, ON THE
QUESTION OF UNESCO ACCEPTING THE NEW JOINT INSPECTION
UNIT STATUTE.

MY COMMENTS WILL BE BASED ON THE FOLLOWING FOUR BASIC
GUIDING PRINCIPLES:

1.- THE JOINT INSPECTION UNIT, AND THE EXTER-
NAL EVALUATION FUNCTION WHICH IT CARRIES OUT, IS AMONG
THE MORE IMPORTANT UNITS AND FUNCTIONS IN THE
U.N. SYSTEM.

2. THE WORK OF THE JIU OVER THE PAST EIGHT YEARS HAS
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 PARIS 12547 01 OF 04 290955Z

FULLY DEMONSTRATED ITS VALUE.

THESE REPORTS AND STUDIES OF THE JIU GIVE IN-
DEPTH, PENETRATING AND OBJECTIVE INFORMATION, AND A
BROAD PERSPECTIVE, THAT OTHERWISE WOULD NOT
BE AVAILABLE TO MEMBER STATES, TO MEMBERS OF GOVERNING
BODIES, AND TO SECRETARIAT MEMBERS.

3.- THE NEW JIU STATUTES, WHICH WERE ADOPTED BY CONSENSUS OF ALL THE MEMBERS OF THE GENERAL ASSEMBLY , RECOGNIZE SUCH POINTS.

THESE NEW STATUTES SEEK TO INSTITUTIONALIZE THE JIU TO INSURE THAT IT WILL CONTINUE AND WILL EXPAND ITS PAST VALUABLE WORK.

4. - THERE MUST BE A FULL AND UNINTERRUPTED RELATION BETWEEN UNESCO AND THE JIU.

THE POINT WAS RECOGNIZED BY THE GENERAL CONFERENCE IN ITS DECISION 41.1 IN WHICH IT DIRECTED THE EXECUTIVE BOARD TO TAKE THE NECESSARY STEPS TO ENSURE THAT UNESCO WILL CONTINUE TO BENEFIT FROM THE WORK OF THE JIU.

IN THIS CONNECTION OF NOTING THE DECISION OF THE GENERAL CONFERENCE, THE SECRETARIAT IN PARA 6 OF DOCUMENT 102 EX/4 POINTS OUT THAT THE GENERAL CONFERENCE HAD NOT YET BEEN INFORMED OF THE DETAILS OF THE NEW STATUTE OF THE JIU WHEN IT MADE ITS DECISION 41.1. SINCE THE DATE OF ADOPTION BY GA WAS DECEMBER 22, 1976.

HOWEVER, THE DRAFT STATUTE WAS UNDER CONSIDERATION BY THE GENERAL ASSEMBLY AND ITS FIFTH COMMITTEE BEFORE UNESCO'S GENERAL CONFERENCE MADE ITS DECISION. ALSO, THE AAC, ECOSOC AND OTHER BODIES HAVE BEEN UNCLASSIFIED

UNCLASSIFIED

PAGE 03 PARIS 12547 01 OF 04 290955Z

VOLVED IN DRAFTING THE NEW STATUTE DURING THE PAST YEAR. AND IN ADDITION THE DIRECTOR GENERAL HAS CONSULTED PAST EXECUTIVE BOARDS ON VARIOUS POINTS IN THE DRAFT STATUTES DURING THEIR PREPARATION.

THUS, THE MEMBER STATES OF THE GENERAL ASSEMBLY, WHICH AFTER ALL IS THE SAME MEMBERSHIP AS UNESCO'S GENERAL CONFERENCE, DID HAVE THE DETAILS OF THE NEW STATUTE BEFORE THE UNESCO GENERAL CONFERENCE TOOK ITS DECISION 41.1. TO CONTINUE UNESCO'S RELATION WITH THE JIU. I WOULD ALSO LIKE TO NOTE THAT THE DECISION BY THE GENERAL ASSEMBLY WHICH ESTABLISHED THE JIU ON A CONTINUING BASIS WAS ADOPTED BY THE G.C. BY CONSENSUS - THAT IS BY AGREEMENT BY ALL MEMBERS, ALTHOUGH AS UNESCO'S INSPECTOR GENERAL NOTED THIS MORNING NO ACTUAL VOTE WAS TAKEN.

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 PARIS 12547 02 OF 04 291002Z
ACTION IO-13

INFO OCT-01 ISO-00 CIAE-00 CU-04 INR-07 NSAE-00
USIA-15 AF-10 ARA-10 EA-09 EUR-12 NEA-10 AID-05
IGA-02 SP-02 L-03 /103 W
-----291050Z 047219 /21

R 291011Z APR 77
FM AMEMBASSY PARIS
TO SECSTATE WASHDC 2239
INFO USMISSION USUN

UNCLAS SECTION 02 OF 04 PARIS 12547

NESCO/AIDAC

AS A POINT OF INFORMATION, I MIGHT INFORM MY COLLEAGUES THAT THE DRAFT RESOLUTION FOR THIS CONTINUATION HAD BEEN COSPONSORED BY 14 COUNTRIES. THESE INCLUDED AUSTRALIA, BELGIUM, FRANCE, INDIA, TUNISIA, UGANDA, AND THE UNITED STATES WHO ARE ALL REPRESENTED IN UNESCO'S EXECUTIVE BOARD.

OTHER COSPONSORS INCLUDED ALGERIA, ARGENTINA, GHANA, KENYA, TANZANIA, YUGOSLAVIA AND ZAMBIA.

THE UNITED STATES WAS AN EARLY SUPPORTER OF THE JIU. IT PARTICIPATED AS A MEMBER OF THE COMMITTEE OF FOURTEEN OF THE FIFTH COMMITTEE OF THE GENERAL ASSEMBLY IN 1966 WHICH CALLED FOR THE ESTABLISHMENT OF THE JIU.

IT IS WORTHY OF NOTE THAT SINCE THEN A STRONG BODY OF OPINION - AS EXPRESSED BY ECOSOC, THE AAC, THE ACABO, INDIVIDUAL COUNTRIES AND BY UNESCO'S 19TH GENERAL CONFERENCE, FAVOR CONTINUATION OF THE JIU. THIS IS SO BECAUSE THE UNIT HAS BEEN PERFORMING A MOST IMPORTANT FUNCTION BOTH FOR MEMBER STATES AND THE VARI-

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 PARIS 12547 02 OF 04 291002Z

OUS ORGANIZATIONS OF THE UN SYSTEM.

IT HAS MADE GOOD STUDIES AND MADE GOOD SUGGESTIONS ON HOW TO ENSURE THE MOST EFFECTIVE, EFFICIENT, AND ECONOMIC USE OF RESOURCES MADE AVAILABLE BY THE MEMBER STATES TO THE U.N. ORGANIZATIONS.

THE U.S. IS PARTICULARLY INTERESTED IN THE WHOLE QUESTION OF EXTERNAL EVALUATION IN THE UN SYSTEM AND IN THE JIU CARRYING OUT A BROADER MANDATE IN THIS AREA.

THIS IS AN INCREASINGLY SERIOUS MATTER FOR MY GOVERNMENT. AS THE SCOPE AND IMPORTANCE OF UN SYSTEM OPERATIONS HAVE INCREASED, WE BELIEVE THERE HAS BEEN A CORRESPONDING INCREASE IN THE NEED FOR MEMBER STATES TO HAVE OBJECTIVE AND SYSTEMATIC REPORTING ON THE EFFECTIVENESS OF THOSE OPERATIONS.

WE BELIEVE THAT THE RESULTING IMPROVEMENTS IN MANAGEMENT AND IN THE BETTER UTILIZATION OF RESOURCES WILL SERVE THE INTERESTS OF BOTH SO-CALLED DEVELOPED AND SO-CALLED DEVELOPING COUNTRIES.

MR. CHAIRMAN, WE BELIEVE THAT THE JIU COULD AND SHOULD PLAY A SIGNIFICANT ROLE WITH REGARD TO THE EXTERNAL EVALUATION FUNCTION -- I.E., THE JIU CAN PERFORM SUCH A ROLE ON A SYSTEM-WIDE BASIS. WE SAY THIS BECAUSE AN ESSENTIAL ELEMENT OF PROGRAM BUDGETING -- WHICH UNESCO HAS ADOPTED, IS EFFECTIVE MONITORING OF PROGRAM IMPLEMENTATION AND APPRAISAL OF PROGRAM ACCOMPLISHMENTS.

PRIMARILY WHAT IS NEEDED IN OUR VIEW IS A MECHANISM WHICH CAN SERVICE THE INTERGOVERNMENTAL ORGANIZATIONS AND MEMBER STATES WITH INFORMATION ON PROGRAM MANAGEMENT AND EXECUTION AND PROGRESS TOWARD ACHIEVING PROGRAM OBJECTIVES. SUCH A MECHANISM WOULD MEASURE AND

UNCLASSIFIED

PAGE 03 PARIS 12547 02 OF 04 291002Z

REPORT ON THE EXTENT TO WHICH PROGRAM OBJECTIVES ARE ACHIEVED, THE IMPACT OF PROGRAMS IN RELATION TO THE OVERALL EFFORTS OF WHICH THEY ARE A PART, AND THE EFFECTIVENESS AND EFFICIENCY OF COMPONENTS OF THE UN SYSTEM RESPONSIBLE FOR PROGRAM EXECUTION. THIS MECHANISM SHOULD BE COMPLETELY INDEPENDENT OF THE SECRETARIATS OF THE VARIOUS UN AGENCIES. FURTHERMORE, IT SHOULD HAVE BROAD AUTHORITY AND RESPONSIBILITY FOR PROVIDING GOVERNING BODIES OF THE AGENCIES -- AND MEMBER GOVERNMENTS IN GENERAL -- WITH THE INFORMATION RESULTING FROM SELECTIVE REVIEWS OF THE EXTENT TO WHICH MAJOR PROGRAMS ARE ACHIEVING THEIR STATED OBJECTIVES.

TIGES IN AN EFFECTIVE, EFFICIENT, AND ECONOMICAL MANNER.

THESE SELECTIVE REVIEWS SHOULD BE CONDUCTED IN ACCORDANCE WITH A TIME-PHASED PLAN THAT, BASED ON AN AGREED ASSIGNMENT OF PRIORITIES WOULD PROVIDE FOR CONTINUOUS SYSTEMATIC COVERAGE OVER THE FULL RANGE OF ALL SIGNIFICANT PROGRAMS. THE REPORTS FOR EVALUATION PURPOSES SHOULD INCLUDE RECOMMENDATIONS FOR CORRECTIVE MEASURES TO IMPROVE THE EXECUTION OF PROGRAMS CONSISTENT WITH THE CHARTERS ESTABLISHING UN AGENCIES, AND WITH GOVERNING BOARD POLICIES.

THE FULL ESTABLISHMENT OF THE EXTERNAL EVALUATION PRO-

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 PARIS 12547 03 OF 04 291031Z
ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 CIAE-00 CU-04 INR-07 NSAE-00
USIA-15 AF-10 ARA-10 EA-09 NEA-10 AID-05 IGA-02
SP-02 L-03 /103 W
-----291048Z 047612 /11

R 291011Z APR 77
FM AMEMBASSY PARIS
TO SECSTATE WASHDC 2240
INFO USMISSION USUN

UNCLAS SECTION 03 OF 04 PARIS 12547

NESCO/AIDAC

CESS THAT WE ARE SUGGESTING WOULD NOT SUBSTITUTE FOR THE NECESSARY INTERNAL EVALUATION RESPONSIBILITIES OF THE EXECUTIVE HEADS OF THE VARIOUS UN ORGANIZATIONS. HOWEVER, WE BELIEVE EXTERNAL EVALUATION COULD ASSIST IN IMPROVING THESE INTERNAL PROCEDURES BY CONDUCTING COMPARATIVE STUDIES THROUGHOUT THE SYSTEM.

LET ME BE CLEAR THAT WE ARE NOT TALKING ABOUT A DECISION MAKING PROCESS. RATHER, WE ARE SUGGESTING A PROCESS TO ASSIST RESPONSIBLE DECISION MAKING BY THE APPROPRIATE INTERGOVERNMENTAL BODIES. THIS PROCESS WOULD NOT INFRINGE ON NATIONAL DECISION MAKING REGARDING THE CON-

TENT OF PROGRAMS OR THE PRIORITIES THAT ARE ASSIGNED NOR
WOULD IT INFRINGE ON THE PREROGATIVES OF THE SECRETARIAT , NOR OF THE EXECUTIVE BOARD.

IT WOULD BE A MEANS TO CHECK ON THE
EXTENT TO WHICH AGREED UN SYSTEM PROGRAMS AND PRIORITIES
ARE EXECUTED IN THE MOST EFFECTIVE, EFFICIENT AND ECONOMIC
MANNER. A CAPACITY FOR PROVIDING MEMBER GOVERNMENTS WITH
OBJECTIVE AND SYSTEMATIC REPORTS ON PROGRAM IMPLEMENTATION
COULD STRENGTHEN CONFIDENCE IN INDIVIDUAL
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 PARIS 12547 03 OF 04 291031Z

COMPONENTS OF THE UN SYSTEM, AS WELL AS IN THE SYSTEM
AS A WHOLE.

AND NOW, MR. CHAIRMAN, LET ME END WITH A FEW SPECIAL
POINTS RAISED IN DOCUMENT 102, EX/4.

- IN PARA 9, THE SECRETARIAT PROPOSED THAT THE JIU REPORTS
CONTINUE TO BE DISTRIBUTED TO EXECUTIVE BOARD MEMBERS AT THE
SAME TIME THAT OTHER EXECUTIVE BOARD DOCUMENTS ARE
DISTRIBUTED, THAT IS TO SAY ABOUT A MONTH BEFORE EACH
EXECUTIVE BOARD.

- HOWEVER, THE NEW JIU STATUTES CALL FOR JIU REPORTS TO BE
DISTRIBUTED BY THE DIRECTOR-GENERAL TO ALL MEMBER STATES AS
SOON AS HE RECEIVES THEM. WE SUPPORT THE PROVISIONS OF THE
NEW STATUTES IN THIS REGARD.

THIS WILL ASSURE THAT JIU REPORTS ARE BROUGHT TO THE
ATTENTION OF MEMBER STATES IN A TIMELY FASHION. MEMBERS ON
THE BOARD OFTEN COMPLAIN THAT TOO MANY DOCUMENTS COME IN
AT THE SAME TIME. THUS, IF THE SECRETARIAT WOULD DISTRIBUTE
THE JIU REPORTS AS SOON AS THEY ARE RECEIVED THIS WOULD GIVE
ALL OF US MORE TIME TO STUDY AND DIGEST THEM PROPERLY. I
AGREE WITH AMBASSADOR PETERSEN ON THE IMPORTANCE OF GETTING
COPIES OF REPORTS AS SOON AS THEY ARE ISSUED.

PARAGRAPHS 14 - 15 REFER TO THE BUDGETARY IMPLICATION OF
THE JIU OPERATION. WE RECOGNIZE THAT INCREASED COSTS WILL
RESULT FROM A LARGER JIU STAFF. UNESCO SHOULD BE PREPARED
TO INCREASE ITS CONTRIBUTION TO COVER THESE HIGHER COSTS.

WITH REGARD TO THE LEGAL ISSUE DISCUSSED IN PARAS 11 - 13
OF DOCUMENT 102 EX/4, MR. JIMENEZ POINTED OUT THAT
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 PARIS 12547 03 OF 04 291031Z

THE ILO AND WHO HAVE ALREADY FOUND WAYS TO
ACCEPT THE NEW STATUTE. IF OUR COLLEAGUES IN
OTHER ORGANIZATIONS CAN FIND ACCEPTABLE SOLUTIONS, I AM
SURE THAT WE CAN ALSO.

FOR EXAMPLE, THE BOARD COULD ACCEPT OPERATION OF JIU
UNDER TERMS OF THE STATUTES WITH THE SOLE EXCEPTION
THAT JIU WOULD NOT BECOME A SUBSIDIARY ORGAN UNTIL AP-
PROVED BY THE GENERAL CONFERENCE.

BEFORE I END I WOULD LIKE TO GIVE SOME OF MY VIEWS ON
SOME OF THE ELEMENTS WHICH MY COLLEAGUE FROM AUSTRALIA
FOUND FRIGHTENING IN THE NEW JIU STATUTE, AND HOPE THAT
SOME OF HIS FEARS MIGHT BE ALLAYED.

MR. PHILPS WAS BOTHERED BY THE INSPECTORS STANDING OVER
GOVERNING BODIES IN THE UN SYSTEM AND HAVING MORE
POWER THAN MEMBER STATES OR SECRETARIES.

I WISH TO POINT OUT THAT ARTICLE 5, PARAGRAPH 5 PROVIDES
SPECIFICALLY THAT THE INSPECTORS SHALL NOT HAVE THE
POWER OF DECISION. THEY GIVE INFORMATION TO GOVERNING
BODIES, BUT THEY DO NOT CONTROL GOVERNING BODIES.

ALSO, ARTICLE I, PARAGRAPH 2 CALLS SPECIFICALLY FOR THE

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 PARIS 12547 04 OF 04 291039Z
ACTION IO-13

INFO OCT-01 ISO-00 CIAE-00 CU-04 INR-07 NSAE-00
USIA-15 AF-10 ARA-10 EA-09 EUR-12 NEA-10 AID-05
IGA-02 SP-02 L-03 /103 W
-----291050Z 047751 /12

R 291011Z APR 77
FM AMEMBASSY PARIS
TO SECSTATE WASHDC 2241
INFO USMISSION USUN

UNCLAS SECTION 04 OF 04 PARIS 12547

NESCO/AIDAC

JIU TO BE A SUBSIDIARY ORGAN OF THE GOVERNING BODIES, NOT A SUPERVISORY ORGAN OF THE GOVERNING BODIES.

ALSO, MR. PHILPS WAS BOTHERED BY WHAT HE TERMED A SMALL GROUP OF FACELESS AND NAMELESS MEN WHO HAD ABSOLUTE POWER, NOT BEING RESPONSIBLE TO ANYONE.

I WOULD OFFER MY INTERPRETATION, FIRST THAT THE INSPECTORS WERE NEITHER FACELESS NOR NAMELESS, AND THAT THEY WERE CHOSEN ON THE BASIS OF THEIR QUALIFICATIONS FOLLOWING A WIDE CONSULTATIVE PROCESS. SECOND, THE INSPECTORS WERE RESPONSIBLE AND ACCOUNTABLE TO THE GENERAL ASSEMBLY ... THE MAXIMUM LEGISLATIVE BODY IN THE UN SYSTEM. THEY WOULD ALSO BE ACCOUNTABLE TO THE LEGISLATIVE BODY OF EACH ORGANIZATION IN THE UN, SINCE THEY WOULD BECOME SUBSIDIARY ORGANS OF THOSE BODIES.

AND FINALLY, STILL A FURTHER CHECK AND BALANCE ON THE INSPECTORS WAS THAT SECRETARIAT OFFICIALS HAVE THE PRIVILEGE OF COMMENTING ON THE WORTHINESS AND VALIDITY OF REPORTS AND RECOMMENDATIONS OF THE INSPECTORS.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 PARIS 12547 04 OF 04 291039Z

THUS, MR. CHAIRMAN, IT APPEARS TO ME THAT WE COULD AND SHOULD TAKE STEPS TO INSURE THAT UNESCO CONTINUES TO BENEFIT FROM COLLABORATION WITH THE JIU.
GAMMON

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 29-Apr-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01-Jan-1960 12:00:00 am
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977PARIS12547
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770150-0299
Format: TEL
From: PARIS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977044/aaaaadci.tel
Line Count: 423
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: a09f2aa2-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 77 PARIS 11966
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 04-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2755183
Secure: OPEN
Status: NATIVE
Subject: UNESCO 102ND EXECUTIVE BOARD, SPECIAL COMMIT- TEE ITEM 3.2.1, UNESCO ACCEPTANCE OF NEW JIU STATUTE.
TAGS: AORG, OCON, UN, ECOSOC, UNESCO
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/a09f2aa2-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009